



2025 ANNUAL REPORT

Celebrating 100 Years of Supporting Oregon Cities

MESSAGE TO OUR MEMBERS

As we mark the LOC's 100TH year, I want to thank you—our members—for your continued trust and leadership.

This has been a year of significant transition, both across government and within our organization. Through it all, your LOC has remained focused on what matters most: advocating for your needs, supporting your leadership, and providing the tools and training you rely on.

Every success in this report is grounded in your engagement. Thank you for standing with us, and for the work you do each day to serve Oregon's communities.

With gratitude,



Patricia M. Mulvihill

The League of Oregon Cities
Executive Director

Mission, Vision, Values

The LOC is the trusted, go-to resource that helps Oregon city staff and elected leaders serve their cities well and speak with one voice.

We are here to provide cities what they need to build thriving communities, through advocacy, training and information. Created in 1925 through an intergovernmental agreement of incorporated cities, the LOC is essentially an extended department of all 241 Oregon cities.

Our Vision

That all Oregonians live in thriving communities that are equitable, healthy, and safe.

Our Mission

The LOC is the essential and trusted partner for local, state, federal, and community leaders in developing policy and legislation to empower Oregon's cities through collaboration, advocacy, training, and sharing best practices.

Our 100 Year Legacy... And Beyond

The League of Oregon Cities (LOC) was formed in 1925 through an intergovernmental agreement between incorporated cities in Oregon. It evolved from a group advocating for home rule in the early 20th century to a full-service organization serving all 241 Oregon cities. The LOC's mission is to empower Oregon's cities through advocacy, policy development, collaboration, training, and best practices.

- The LOC provides **resources and support** to cities, including research, data analysis, training, and best practices sharing.
- It serves as a **trusted partner** for local, state, and federal leaders in developing policy and legislation.
- The LOC's mission is to **empower** Oregon's cities to become thriving, equitable, healthy, and safe communities.
- The LOC is a **key player** in the state's local government landscape, working to address challenges and opportunities facing Oregon cities.
- For 100 years, the LOC has served as an advocate and resource for Oregon cities. Looking ahead, we **remain committed** to helping cities navigate emerging challenges and build thriving, equitable communities. Guided by our members, the LOC will continue to lead with integrity and champion the needs of cities across the state as we move into the next 100 years.



Department Updates

Board and Executive Committee:

The LOC Board remained focused on helping cities achieve long-term financial sustainability. The Revenue Reform Project continued to lead this effort, laying the groundwork for a statewide public education campaign on city funding and revenue challenges.

Intergovernmental Relations/Lobbyists:

In 2025, LOC expanded access to state leaders, holding regular meetings with the Governor and welcoming agency staff to member events.

Major 2025 legislative wins included:

- Funding for shelter and housing
- Water rights protections
- Recreational immunity restoration
- Ethics clarification for council compensation

The team also delivered trainings, led policy projects like *Revenue Reform*, and navigated internal change with the retirement of longtime Legislative Director Jim McCauley.

Communications Department

Operating as a one-person team, Communications launched new member outreach tools, like the Three Things You Need to Know video series, and helped drive record-setting non-dues revenue. See the Revenue section for results, and the

The Communications Department also publishes *The Bulletin*, the go-to news source for our membership.

Member Services:

This team powered LOC's events and training programs, including:

- More than 450 city officials attending the 100th Annual Conference

- Record-breaking Spring Conference attendance
- Expanded virtual training options
- Strengthened partnerships with OCCMA and OMA

They'll also support the upcoming statewide revenue education campaign in 2026.

Operations Department:

Launched in 2025, the Operations Department quickly modernized LOC's internal systems. Highlights include:

- Monthly financial reconciliations
- Improved invoicing and collections
- Upgraded board logistics and staff travel
- Enhanced member access to key documents
- Assists with the implementation of the LOC Strategic Plan.

The Operations Team provides general administrative support to all departments and keeps the LOC's internal functions running smoothly.

Legal Research Department

LOC's legal team served cities statewide this year and delivered key resources, including:

- A new *Municipal Handbook*
- 350 member inquiries answered
- More than \$15,000 in free member support to eastern Oregon cities
- Advocated for cities through *amicus curiae* briefs filed in state and federal appellate courts.
- Trainings for 682 officials across Elected Essentials and Municipal Fundamentals

Their work continues to provide cities with essential guidance and clarity.

Legislation & Advocacy

Progress Made in 2025:

COMMUNITY INFRASTRUCTURE AND HOUSING DEVELOPMENT FUNDING

HB 3031: Establishes Housing Infrastructure Fund. Creates a housing infrastructure financing program (\$10 million) within the Oregon Business Development Department (OBDD).

HB 5024: Business Oregon Budget (Infrastructure). Reestablishes the expenditure authority (\$77 million) in the 2025-27 biennium for unspent funds from the 2023-25 biennium related to 44 individual housing infrastructure projects.

HB 5006: Omnibus Funding Bill (Special Public Works Fund). Provides \$20 million for the Special Public Works Fund, which provides low-cost financing to eligible municipalities for planning, design, and construction of utilities.

HB 5011 and SB 5505: OHCS Budget and Bonding Bill. Includes funding for a variety of housing and development related programs, and with SB 5505 includes more than \$650 million in bond funding for housing development, encompassing homeownership and rental housing, as well as \$50 million in lottery bond funding for the preservation of existing affordable housing.

RECREATIONAL IMMUNITY

SB 179: Recreational Immunity. Makes permanent the 2024 temporary changes to immunity for landowners who allow public use of land without charge for recreational purposes.

BEHAVIORAL HEALTH

HB 2005: Civil Commitment Reform. Changes and clarifies the criteria for civil commitment, modifies processes for declarations of mental health treatment, and expands civil commitment of extremely dangerous persons.

SHELTER FUNDING AND HOMELESSNESS RESPONSE

HB 3644: Statewide Shelter Funding Framework. Creates a statewide shelter funding framework and directs Oregon Housing and Community Services (OHCS) to establish a statewide shelter program. For the 2025-2027 biennium, there is \$204 million in associated funding, found in HB 5011, to support existing state-funded shelter beds and shelter beds newly eligible for state funding

ADDRESS ENERGY AFFORDABILITY AND CHALLENGES FROM RISING UTILITY COSTS

HB 3179: FAIR Energy Act. Limits how often utilities can ask for bill increases to every three years and eliminates winter rate hikes.

HB 3546: The Power Act. Holds large energy users accountable for paying for their own energy needs. By creating a new customer category for data centers, regulators can protect our energy bills.

SPECIAL SESSION: SEPTEMBER 29, 2025:

HB 3991A: Transportation Package. Increases the gas tax, registration, and title fees, generating an estimated \$350 million annually for the State Highway Fund, which will continue to follow the 50-30-20 revenue-sharing formula. The Small Cities Allotment will increase to \$6 million per year starting in 2028. Introduces a new road-user charge for electric and hybrid vehicles, boosts transit funding through a payroll tax adjustment, and adds new accountability requirements for the Oregon Department of Transportation.

Member Education and Events

The LOC provides year-round education, training, and communication to keep members informed and connected. In 2024–2025, we sent over 100 weekly Bulletin emails to nearly 10,000 subscribers—averaging a 35% open rate, well above industry norms.

This year, we also expanded our presence on Facebook and LinkedIn, sharing training reminders, deadline alerts, and event highlights. Since May 2025, social media reach and engagement have steadily increased, with LinkedIn impressions up 108% and Facebook reach up 22%.

Across all platforms, the LOC is committed to delivering timely, relevant updates that support our members in their work.

EVENT STATS:

2500

City leaders attended
in-person LOC events

**350
HOURS**

Trainings delivered to
members on high quality,
timely content



Spring Conference:

At the 2025 Spring Conference, the League of Oregon Cities was proud to honor cities across the state with the annual LOC City Awards, recognizing innovative projects and outstanding governance that make a tangible difference in local communities.

This year's Awards for Excellence celebrated cities of all sizes—from Falls City's new Resource Center to Scappoose's Biosolids Upgrade Project, and Oregon City's Inflow and Infiltration Reduction Project. The Helen and Alan Berg Good Governance Awards recognized programs that strengthen civic trust and community engagement, including Chiloquin's "Chiloquin Connects" outreach effort, Ashland's Lifelong Learning Courses, and Lincoln City's Schooner Creek Discovery Park. These projects reflect the creativity, dedication, and leadership found in Oregon's cities—and the LOC is proud to shine a spotlight on their success.

100TH Annual LOC Conference

The 2025 LOC Annual Conference in Portland marked a major milestone—our 100TH annual gathering and the largest post-pandemic turnout, with over 450 attendees from 140 cities. Cities of all sizes were represented, from Detroit (pop. 174) to Portland (pop. 639,448).

The conference also recognized exceptional local leaders: Keith Mays (Sherwood) received the Mark O. Hatfield Statesman Award, Mark Shepard (Corvallis) the Herman Kehrli Award, Pam VanArsdale (Rogue River) the James C. Richards Memorial Award, and Itzel Sayago (Cornelius) the Civic Education Award.

From keynotes to networking events, the conference reflected the strength and unity of Oregon's cities—and the impact we make together.

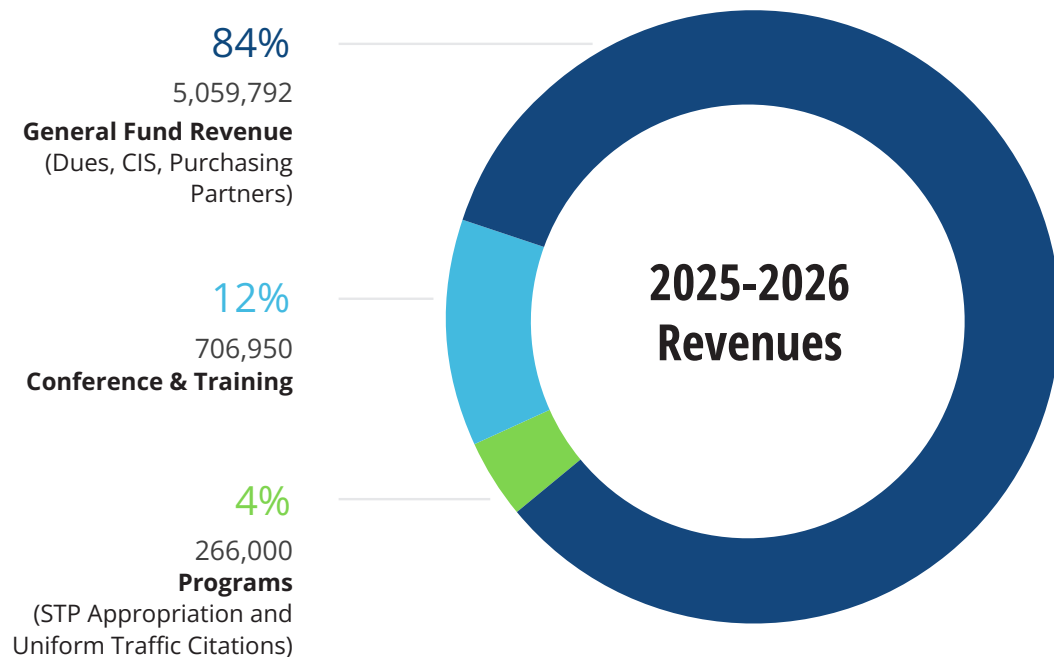


LOC Expenses and Revenue

Membership dues remain the LOC's largest revenue source, with a 3% increase approved for FY 2025–2026. CIS contributed \$1.5 million, while consistent sponsorships, vendor support, and NPPGov revenue (\$460,000 projected) continued to strengthen the budget. FY 2024–2025 highlights include \$95,000 in business partner revenue, \$56,000 from Spring Conference sponsors, and \$400,000 from the Annual Conference—well above targets. These results reflect strong partnerships and ongoing member engagement.

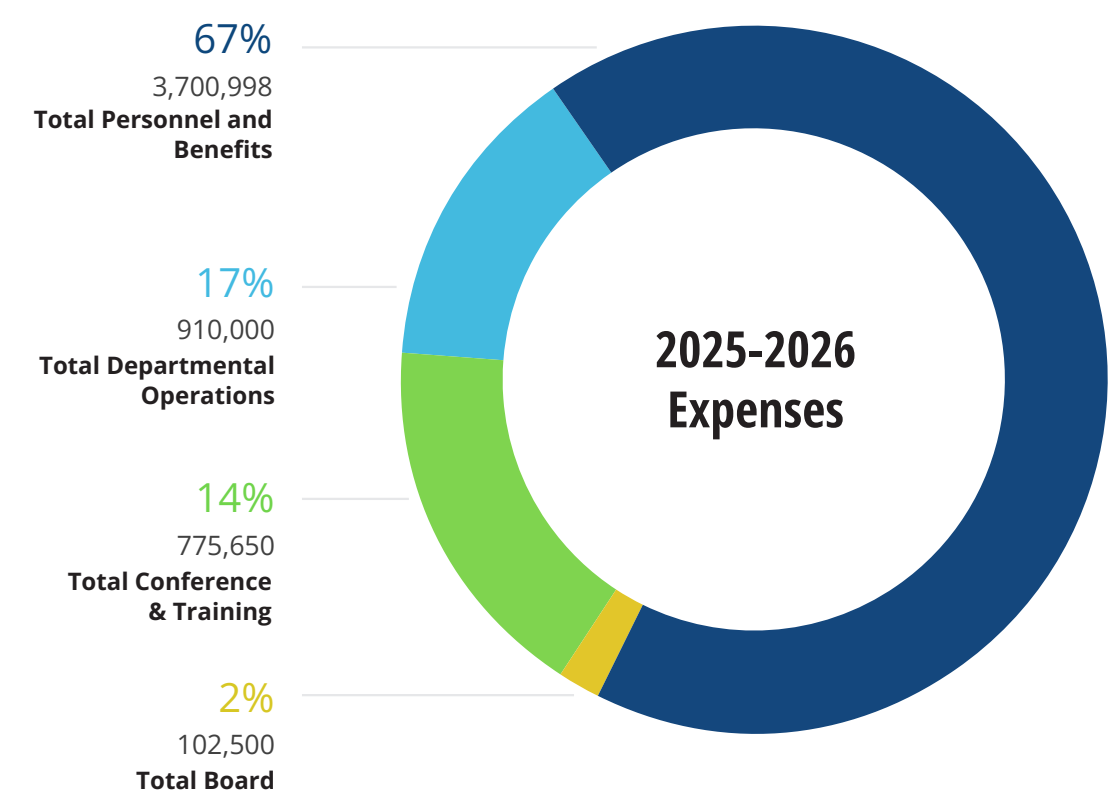
Summary of Consolidated Revenues

Income Source	Budget FY 23-24	Fiscal Year End 23-24	Budget FY 24-25	Estimated Year End 24-25	Proposed FY 25-26
Total Primary General Fund Revenue Streams	\$ 4,708,534.97	\$ 4,707,401.53	\$ 4,446,961.80	\$ 4,795,196.77	\$ 5,059,792.46
Total Workshops, Seminars & Classes	35,500.00	25,428.85	35,000.00	28,000.00	30,000.00
Total Annual Conference	450,500.00	585,655.00	505,500.00	550,148.50	572,000.00
Total Spring Conference	85,000.00	104,045.00	90,000.00	158,215.00	104,950.00
Total City Day at the Capitol	—	—	15,000.00	24,230.00	—
Total Events Revenue	575,000.00	715,353.85	645,500.00	760,593.50	706,950.00
Total Program General Fund	235,000.00	264,105.53	235,000.00	287,333.62	266,000.00
Total Income	\$ 5,518,534.97	\$ 5,686,860.91	\$ 5,327,461.80	\$ 5,843,123.89	\$ 6,032,742.46



Summary of Consolidated Expenditures

General Fund Expenses	Budget FY 23-24	Fiscal Year End 23-24	Budget FY 24-25	Estimated Year End 24-25	Proposed FY 25-26
Total Personnel & Benefits	\$ 3,467,581.93	\$ 3,595,203.68	\$ 3,624,900.64	\$ 3,390,241.38	\$ 3,700,998.72
Total Board	164,500.00	107,566.33	95,500.00	80,900.00	102,500.00
Total Conferences & Training	588,700.00	464,256.24	738,400.00	610,947.41	775,650.00
Total Departmental Operations	919,600.00	836,771.85	843,661.16	736,408.13	910,000.00
Total Expenses	\$ 5,140,381.93	\$ 5,003,798.10	\$ 5,302,461.80	\$ 4,818,496.92	\$ 5,489,148.72



LOC Board and Staff:

2025 BOARD OF DIRECTORS:

 President Jessica Engelke, Mayor, North Bend	 Vice President Carol MacInnes, Mayor, Fossil	 Treasurer Travis Stovall, Mayor, Gresham	 Senior City Manager Aaron Cubic, City Manager, Grants Pass	 Immediate Past President Taneea Browning, Mayor, Central Point	
 Olivia Clark, Councilor, Portland	 Robert Cowie, Councilor, Chiloquin	 Tamie Kaufman, Mayor, Gold Beach	 Melanie Kebler, Mayor, Bend	 Rich Mays, Mayor, The Dalles	 McKennon McDonald, Mayor, Pendleton
 Tita Montero, Councilor, Seaside	 Rochelle Roaden, City Manager, Monmouth	 Tim Rosener, Mayor, Sherwood	 Mark Shepard, City Manager, Corvallis	 Linda Wise, Mayor, Sumpter	

LOC STAFF:

 Patty Mulvihill, Executive Director	 Lisa Trevino, Member Engagement Director	 Heather Larson, Training Coordinator	 Brie Ligammari, Conference Coordinator	 Claire Wilson, Project and Affiliates Coordinator	 Angela Speier, Chief Operating Officer
 Chien Crisp, Administrative Assistant	 Meghyn Fahndrich, Administrative Assistant	 Jasmine Jones, Administrative Assistant	 Kevin Toon, Communications & Business Development Director	 Nicole Stingham, Legislative Director	 Jenna Jones, Lobbyist
 Michael Martin, Lobbyist	 Greg Miller, Lobbyist	 Alexandra Ring, Lobbyist	 Scott Winkels, Lobbyist	 Jayme Pierce, General Counsel	 Robin Klein, Assistant General Counsel

THANK YOU 2025 LOC BUSINESS PARTNERS

CENTENNIAL - \$1,250



GOLD - \$700

A.T. Olson Consulting LLC
Affordable Housing Oregon
American Leak Detection
American Legal Publishing
Avista Utilities
Civil West
Cumming Group
Deckard Technologies
Energy Trust of Oregon
Enterprise Fleet Management
Ferguson Waterworks
Ferraris Investigations

FFA Architecture + Interiors, Inc
Forefront Power
Government Capital Corporation
Great West Engineering
Haley & Aldrich, Inc.
Hawkins Delafield & Wood LLP
Hayden Homes
HECO Engineers
Intuitus Corp.
Jacobs
JLD Cost Consulting
Local Government Personnel

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MacDonald-Miller Facility Solutions
Markowitz Herbold PC
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Northwest Playground Equipment
OpenGov
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Oregon Corrections Enterprises
Oregon Dept. of Energy
Oregon Dept. of Environmental Quality - Clean Water State

Revolving Fund
Oregon State University Extension and Engagement
Phamatech, Inc.
Prothman Company
Raynor Group
RH2 Engineering Inc.
Rural Development Initiative
RyTel Hosted
Talbot, Korvola & Warwick, LLP
Waste Management of Oregon
WBCP, Inc.



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